INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS SUPPLEMENTARY AND OTHER INFORMATION SCHEDULE OF FINDINGS

JUNE 30, 2014

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OFFICIALS JUNE 30, 2014

<u>Name</u>	<u>Title</u>					
	(Before January 2014)					
Patricia Miletich	Mayor	January 2014				
Edward Conrad Randall Schultz Drew Ballensky Jeffrey Johnson Connie McLaughlin	Council Member Council Member Council Member Council Member Council Member	January 2016 January 2014 January 2014 January 2014 January 2016				
Angela Alderson	City Clerk	Indefinite				
John Wehr	Attorney	Indefinite				
	(After January 2014)					
Terry W. Hollingsworth	Mayor	January 2018				
Edward Conrad Randall Schultz Rick Landgrebe Douglas L. Glandon William Bender Connie McLaughlin	Council Member Council Member Council Member Council Member Council Member Council Member	January 2016 January 2018 January 2018 January 2016 January 2018 January 2016				
Angela Alderson	City Clerk	Indefinite				
John Wehr	Attorney	Indefinite				

INDEPENDENT AUDITOR'S REPORT

To the Mayor and City Council City of Sigourney, Iowa

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of the City of Sigourney, Iowa as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. This includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the city's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of the City of Sigourney, Iowa, as of June 30, 2014, and the respective changes in its cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

Basis of Accounting

We draw attention to Note 1, these financial statements were prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Other Matters

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Sigourney, lowa's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the four years ended June 30, 2013 (which are not presented herein) and expressed unmodified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The financial statements for the five years ended June 30, 2009 (which are not presented herein) were audited by other auditors. The other auditors expressed unmodified opinions on those financial statements which were prepared in conformity with the basis of accounting described in Note 1. The supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

The other information, Management's Discussion and Analysis and the budgetary comparison information on pages 4 through 8 and 24 through 26, has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 22, 2014, on our consideration of the City of Sigourney, Iowa's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Sigourney, lowa's internal control over financial reporting and compliance.

ANDERSON, LARKIN & CO. P.C.

Ottumwa, Iowa December 22, 2014

CITY OF SIGOURNEY, IOWA MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2014

The City of Sigourney, Iowa provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2014. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

2014 FINANCIAL HIGHLIGHTS

- Receipts of the City's governmental activities increased 42.1% or \$752,460 from fiscal year 2013 to fiscal 2014. Note proceeds increased \$635,000 and make up the majority of the increase.
- Disbursements of the City's governmental activities increased .6% or \$10,830 from fiscal 2013 to fiscal 2014.
 Capital projects disbursements increased \$165,358, community and economic development disbursements increased \$64,240 and public works disbursements decreased \$193,074.
- Receipts of the City's business type activities decreased 2.9%, or \$31,292, from fiscal year 2013 to fiscal year 2014. Sewer receipts decreased \$58,979.
- Disbursements of the City's business type activities decreased 10.1%, or \$103,608, from fiscal year 2013 to fiscal year 2014. Sewer disbursements decreased \$67,299.
- The City's total cash basis net position increased 36.4% or \$869,983 from June 30, 2013 to June 30, 2014. Of this amount, the net position of the governmental activities increased \$766,639 and the net position of the business type activities increased by \$103,344.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Cash Basis Statement of Activities and Net Position. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide financial statement by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Other Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Supplementary Information provides detailed information about the non-major governmental funds and the City's indebtedness.

Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Cash Basis Statement of Activities and Net Position reports information that helps answer this question.

The Cash Basis Statement of Activities and Net Position presents the City's net position. Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Cash Basis Statement of Activities and Net Position is divided into two kinds of activities:

- Governmental Activities include public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the water, sewer and sanitation funds. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds, and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax, 3) the Debt Service Fund, 4) the Capital Projects Fund and 5) the Permanent Funds. The governmental fund financial statements provide a detailed, short-term view of the City's general government operation and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds is a statement of cash receipts, disbursements and changes in cash balances.

2) Proprietary funds account for the City's Enterprise Funds and the Internal Service Fund. Enterprise Funds are used to report business type activities. The City maintains three enterprise Funds to provide separate information for the water, sewer and sanitation funds, all three are considered to be major funds of the City. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the City's various functions.

The required financial statement for proprietary funds is a statement of cash receipts, disbursements and changes in cash balances.

Reconciliations between the government-wide financial statement and the fund financial statements follow the fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities increased from a year ago, increasing from \$991,601 to \$1,758,240. The analysis that follows focuses on the changes in cash basis net position for governmental activities.

Changes in Cash Basis Net Position of Governmental Activities

			nded	June 30,
Receipts:		<u>2014</u>		<u>2013</u>
Program receipts:				
Charges for service	\$	86,664	\$	84,472
Operating grants, contributions and restricted interest	*	340,080	*	294,304
General receipts:		0.0,000		
Property tax		992,155		968,372
Local option sales tax		228,537		227,601
Tax increment financing		64,142		67,115
Unrestricted interest on investments		4,444		3,102
Note proceeds		735,000		100,000
Other general receipts		87,030		40,626
Total receipts		<u>2,538,052</u>		1,785,592
Disbursements:				
Public safety		381,254		346,402
Public works		128,563		321,637
Culture and recreation		233,455		206,843
Community and economic development		129,394		100,393
General government		218,427		211,504
Debt service		381,978		440,820
Capital projects		<u>321,558</u>		<u> 156,200</u>
Total disbursements		<u>1,794,629</u>		<u>1,783,799</u>
Change in cash basis net position before transfers		743,423		1,793
Transfers, net		23,216		22,011
Change in cash basis net position		766,639		23,804
Cash basis net position beginning of year		991,601		967,797
Cash basis net position end of year	\$	<u>1,758,240</u>	\$	991,601

The City's total receipts for governmental activities increased 42.1% or \$752,460. The increase in receipts was primarily the result of proceeds from debt received during the current year.

The total cost (disbursements) of all programs and services increased by \$10,830 or .6%. The increase in disbursements was primarily the result of more capital projects expenditures for the current year.

Changes in Cash Basis Net Position of Business Type Activities

		June 30,	
Receipts:	<u>2014</u>		<u>2013</u>
Program receipts:			
Charges for service:			
Water	\$ 456,784	\$	457,053
Sewer	335,639	•	394,618
Sanitation	181,200		176,722
General receipts:	•		,
Unrestricted interest on investments	3,797		4,441
Other general receipts	70,083		45,961
Total receipts	1,047,503		1,078,795
Disbursements: Water Sewer Sanitation Total disbursements	447,489 311,910 161,544 920,943		491,886 379,209 153,456 1,024,551
Change in cash basis net position before transfers	126,560		54,244
Transfers, net	(23,216)		(22,011)
Change in cash basis net position	103,344		32,233
Cash basis net position beginning of year	1,398,209		<u>1,365,976</u>
Cash basis net position end of year	\$ <u>1,501,553</u>	\$	1,398,209

Total business type activities receipts for the fiscal year decreased \$31,292 or 2.9%. The decrease in receipts was primarily the result of decreases in sewer charges for service.

Total business type activities disbursements decreased \$103,608 or 10.1%. This resulted primarily from a decreases in sewer fund expenditures.

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Sigourney, Iowa completed the year, its governmental funds reported a combined fund balance of \$1,697,476, an increase of \$681,553 from last year's total of \$1,015,923. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

- The General Fund cash balance increased \$56,080 primarily due to an increase in miscellaneous revenue from the prior year to \$397,102.
- The Road Use Tax Fund cash balance increased \$17,732 primarily due to an increase in public works expenditures from the prior year to \$122,666 (prior year increase was \$46,483).
- The Local Option Sales and Services Tax Fund cash balance increased \$67,904 primarily due to a decrease in expenditures compared to the prior year to \$385,387.
- The Employee Benefits Fund cash balance increased \$58,399 primarily due to an increase in receipts to \$126,306.
- The Debt Service Fund cash balance decreased \$701 to \$12,949.

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS (Continued)

 The Capital Projects Fund cash balance increased \$497,097 primarily related to proceeds from long-term debt to \$552,029.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

- The Water Fund cash balance increased \$3,977 to \$570,792 in the current fiscal year.
- The Sewer Fund cash balance increased \$35,036 to \$585,387, due primarily to a decrease in expenditures in the current fiscal year.
- The Sanitation Fund cash balance decreased \$4,546 to \$109,554 in the current fiscal year.

BUDGETARY HIGHLIGHTS

During the year ended June 30, 2014, the City amended its budget resulting in an increase in budgeted expenditures of \$314,259.

DEBT ADMINISTRATION

At June 30, 2014 the City had \$4,349,606 in general obligation notes and other long-term debt, compared to \$3,977,619 last year, as shown below.

Outstanding Debt at Year End

	Year ending June 30,					
	<u>2014</u>		<u>2013</u>			
General obligation notes	\$ 3,075,000	\$	2,585,000			
Revenue notes	1,194,000	-	1,298,000			
Other obligations	80,606		94,619			
Tota!	\$ 4,349,606	\$	3.977.619			

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. At June 30, 2014, the City's general obligation debt outstanding was below its constitutional debt limit of \$4,301,793. Additional information about the City's long-term debt is presented in Note 3 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City of Sigourney, lowa's elected and appointed officials and citizens considered many factors when setting the fiscal year 2015 budget, tax rates and fees charged for various City activities. One of those factors is the economy. Unemployment (as of June 2014) in the County now stands at 4.2% compared to 4.8% last year. This compares with the State's unemployment rate of 4.4% and the national rate of 6.1%.

Inflation in the State was lower than the national Consumer Price Index increase. The State's CPI increase was 3.615% for the twelve month period ending June 2014 compared with the national rate of 4.839%.

These indicators were taken into account when adopting the budget for fiscal year 2015. There were no major changes to the fiscal year 2015 budget, other than an increase in intergovernmental receipts and capital projects expenditures.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Angela Alderson, City Clerk, 100 North Main, Sigourney, Iowa 52591.



CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION AS OF AND FOR THE YEAR ENDED JUNE 30, 2014

		Program Receipts				
Functions/Programs:	<u>Disbursements</u>	Charges for Service		Operating Grants, Contributions and Restricted Interest		
Governmental activities:						
Public safety	\$ 381,254	\$ 8,600	\$	4,988		
Public works	128,563	50		205,599		
Culture and recreation	233,455	57,822		38,818		
Community and economic development	129,394	2,029		10,077		
General government	218,427	18,163		80,598		
Debt service	381,978			· -		
Capital projects	321,558					
Total governmental activities	1,794,629	86,664		340,080		
Business type activities:						
Water	447,489	456,784		_		
Sewer	311,910	335,639		(4)		
Sanitation	161,544	181,200		-		
Total business type activities	920,943	973,623		:		
Total	\$ 2,715,572	\$ 1,060,287	\$	340,080		

General receipts and transfers:

Property and other city tax levied for:

General purposes

Debt service

Tax increment financing

Local option sales tax

Unrestricted interest on investments

Note proceeds

Miscellaneous

Transfers

Total general receipts and transfers

Change in cash basis net position

Cash basis net position beginning of year

Cash basis net position end of year

Cash Basis Net Position

Restricted:

Nonexpendable:

Permanent funds

Expendable:

Streets

Capital projects

Debt service

Other purposes

Unrestricted

Total cash basis net position

Net (Disbursements) Receipts and Changes in Cash Basis Net Position

	Governmental <u>Activities</u>	Business Type <u>Activities</u>		<u>Total</u>
\$	(367,666) 77,086 (136,815) (117,288) (119,666) (381,978) (321,558) (1,367,885)	\$ 2 2 - - - - - - -	\$	(367,666) 77,086 (136,815) (117,288) (119,666) (381,978) (321,558) (1,367,885)
	*	9,295 23,729 19,656 52,680		9,295 23,729 19,656 52,680
	(1,367,885)	52,680		(1,315,205)
	655,718 336,437 64,142 228,537 4,444 735,000 87,030 23,216	3,797 70,083 (23,216)		655,718 336,437 64,142 228,537 8,241 735,000 157,113
	2,134,524	50,664		2,185,188
	766,639	103,344		869,983
	991,601	1,398,209		2,389,810
\$	1,758,240	\$ 1,501,553	\$	3,259,793
\$	5,675	\$ 75	\$	5,675
	122,666 552,029 12,949 607,055 457,866	234,617 1,266,936	-	122,666 552,029 247,566 607,055 1,724,802
\$_	1,758,240	\$ 1,501,553	S	3,259,793

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES GOVERNMENTAL FUNDS AS OF AND FOR THE YEAR ENDED JUNE 30, 2014

			Special Revenue							
						Local			-	
				ъ.		Option				
		<u>G</u> eneral		Road Use Tax		Sales and		Employee		Debt
RECEIPTS:		General		USE TAX		Services Tax		<u>Benefits</u>		<u>Service</u>
Property tax	\$	483,069	S	-	8		\$	159,514	\$	336,437
Tax increment financing	Ψ	400,000		· §	4	·	Ψ	135,314	φ	330,437
Other City tax				_		228,537		- 8		
Licenses and permits		19,853		-		LL0,007		_		-
Use of money and property		18,535		_		772				
Intergovernmental		21,049		205,599		*1		4,868		10,235
Charges for service		51,849				**		0.		.0,200
Miscellaneous		56,365		50		27,113		-		_
Total receipts		650,720		205,649		256,422		164,382		346,672
DISBURSEMENTS:										
Operating:										
Public safety		233,121		=		45,112		75,660		9
Public works		36		187,917		5,846		12,800		
Culture and recreation		176,451		-		33,266		18,352		_
Community and economic development						89,185		-		
General government		185,068		-		10,972		22,387		34.5
Debt service				(5)		2.00		-		381,978
Capital projects				-						
Total disbursements		594,640		<u>187,917</u>		184,381		129,199		381,978
Excess (deficiency) of receipts over										
(under) disbursements		56,080		17,732		70.041		25 102		/2E 206\
(ander) dispulsements		30,080		17,732		72,041		35,183		(35,306)
Other financing sources (uses):										
Note proceeds		95		:3		₹		-		-
Operating transfers in		97		-		-		23,216		34,605
Operating transfers out		-		j.#		(4,137)				
Total other financing sources (uses)						(4,137)		23,216		34,605
Change in cash balances		56,080		17,732		67,904		58,399		(701)
CASH BALANCES - Beginning of year		341,022		104,934		317,483		67,907		13,650
CASH BALANCES - End of year	\$	397,102	\$	122,666	\$	385,387	\$	126,306	\$	12,949
Cash Basis Fund Balances										
Nonspendable:										
Permanent funds	\$	240	\$	(∓)	\$	_	\$		\$	12
Restricted for:			•		т		•		*	
Debt service		1.0		×.				Ç <u>e</u>		12,949
Other purposes				122,666		385,387		126,306		_
Capital projects		-				3.0				15
Unassigned	_	397,102				N	_	-		<u> </u>
Total cash basis fund balances	\$	397,102	\$	122,666	\$	385,387	\$ _	126,306	S	12,949

	Capital <u>Projects</u>		Nonmajor		<u>Total</u>
\$:=::::::::::::::::::::::::::::::::::::	\$	13,135 64,142	\$	64,142
					228,537 19,853
	1.0		173		19,480
	3,000		1,000		245,751
	18,950		8,191		78,990
	<u>58,648</u>		<u>11,882</u>		<u>154,058</u>
	80,598		98,523		1,802,966
			34,361		388,254
	58				206,563
	3		5,386		233,455
	5		40,209		129,394
			-		218,427
	321,558		247		381,978
	321,558		79,956		321,558 1,879,629
	(240,960)		18,567		(76,663)
	735,000				735,000
	3,057		1,080		61,958
			(34,605)		(38,742)
-	738,057		(33,525)		758,216
	497,097		(14,958)		681,553
_	54,932		115,995		1,015,923
\$ _	552,029	\$	101,037	\$	1,697,476
\$		\$	5,675	\$	5,675
*	137.	Ψ	3,073	Ψ	
	15				12,949
	EE0 000		95,362		729,721
	552,029		*1		552,029
œ 🗎	552,020	ф. -	101.027	đ	397,102
\$ _	552,029	\$.	101,037	\$	1,697,476

RECONCILIATION OF THE STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES TO THE CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION - GOVERNMENTAL FUNDS

AS OF AND FOR THE YEAR ENDED JUNE 30, 2014

Total governmental funds cash balances	\$ 1,697,476
Amounts reported for governmental activities in the Cash Basis Statement of Activities and Net Position are different because:	
The Internal Service Fund is used by management to charge the costs of vehicle replacement to individual funds. A portion of the cash balance of the Internal Service Fund is included in governmental activities in the Cash Basis Statement of Activities	
and Net Position.	60,764
Cash basis net position of governmental activities	\$ 1,758,240
Change in cash balances	\$ 681,553
Amounts reported for governmental activities in the Cash Basis Statement of Activities and Net Position are different because:	
The Internal Service Fund is used by management to charge the costs of vehicle replacement to individual funds. A portion of the change in the cash balance of the Internal Service Fund is reported with governmental activities in the Cash Basis	
Statement of Activities and Net Position.	85,086
Change in cash basis net position of governmental activities	\$ 766,639

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES PROPRIETARY FUNDS AS OF AND FOR THE YEAR ENDED JUNE 30, 2014

	_		 Enter	orise	Funds		Internal Service
		Water	Sewer		Sanitation	Total	Vehicle Replacement
Operating receipts: Charges for service Miscellaneous Total operating receipts	\$	456,784 42,890	\$ 21,879	\$	181,200 5,315	\$ 70,084	\$ (E)
		499,674	357,518		186,515	1,043,707	278,685
Operating disbursements: Governmental activities:							
Public safety Public works		-	(4)		24	22	109,187
Business type activities Total operating disbursements		347,154 347,154	257,490 257,490		171,211 171,211	775,855 775,855	16,000 125,187
Excess of operating receipts over operating disbursements		152,520	100,028		15,304	267,852	<u>153,498</u>
Non-operating receipts (disbursements): Interest on investments		1,824	1,435		160	3,419	465
Capital projects Debt service		(61,870) (78,465)	(58,920)		(14,333)	(61,870) (151,718)	
Total non-operating receipts (disbursements)		(138,511)	(57,485)		(14,173)	(210,169)	465
Excess of receipts over disbursements		14,009	42,543		1,131	57,683	153,963
Transfers out		(10,032)	(7,507)		(5,677)	(23,216)	
Change in cash balances		3,977	35,036		(4,546)	34,467	153,963
<u>CASH BALANCES</u> - Beginning of year		<u>566,815</u>	550,351		114,100	1,231,266	142,621
CASH BALANCES - End of year	\$	570,792	\$ 585,387	\$.	109,554	\$ 1,265,733	\$ 296,584
Cash Basis Fund Balances							
Restricted for: Debt service Water deposits Sewer construction Unrestricted	\$	84,233 34,225 452,334	\$ 150,384 182,162 252,841	\$	- - - 109,554	\$ 234,617 34,225 182,162 814,729	\$ 296,584
Total cash basis fund balances	\$,	570,792	\$ 585,387	\$ _	109,554	\$ 1,265,733	\$ 296,584

RECONCILIATION OF THE STATEMENT OF CASH RECEIPTS. DISBURSEMENTS AND CHANGES IN CASH BALANCES TO THE CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION - PROPRIETARY FUNDS

AS OF AND FOR THE YEAR ENDED JUNE 30, 2014

Total enterprise funds cash balances	\$ 1,265,733
Amounts reported for business type activities in the Cash Basis Statement of Activities and Net Position are different because:	
The Internal Service Fund is used by management to charge the costs of vehicle replacement to individual funds. A portion of the cash balance of the Internal Service	
Fund is included in business type activities in the Cash Basis Statement of Activities and Net Position.	235,820
Cash basis net position of business type activities	\$ 1,501,553
Change in cash balances	\$ 34,467
Amounts reported for business type activities in the Cash Basis Statement of Activities and Net Position are different because:	
The Internal Service Fund is used by management to charge the costs of vehicle replacement to indiviudal funds. A portion of the change in the cash balance of the Internal Service Fund is reported with business type activities in the Cash Basis	
Statement of Activities and Net Position.	68,877
Change in cash basis net position of business type activities	\$ 103,344

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2014

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Sigourney, lowa is a political subdivision of the State of Iowa located in Keokuk County. It was first incorporated in 1844 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development, and general government services. The City also provides water, sewer and sanitation utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Sigourney, Iowa has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of Sigourney, lowa (the primary government) and its component unit. The component unit discussed below is included in the City's reporting entity because of the significance of its operational or financial relationship with the City.

Blended Component Unit

The Friends of the Sigourney Library was established as a non-profit corporation in accordance with Chapter 504A of the Code of Iowa. The Friends of the Sigourney Library is legally separate from the City but is so intertwined with the City that it is, in substance, the same as the City. It is reported as part of the City and blended into the Special Revenue Funds. Although the Friends of the Sigourney Library is legally separate from the City, its purpose is to benefit the City of Sigourney, Iowa (the primary government) by soliciting contributions and managing those funds.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Keokuk County Assessor's Conference Board, Keokuk County E-911 Joint Service Board and Keokuk County Emergency Management Commission.

B. Basis of Presentation

Government-wide Financial Statement – The Cash Basis Statement of Activities and Net Position reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

CITY OF SIGOURNEY, IOWA NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2014

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. <u>Basis of Presentation</u> (continued)

The Cash Basis Statement of Activities and Net Position presents the City's nonfiduciary net position. Net position is reported in the following categories/components:

Nonexpendable restricted net position is subject to externally imposed stipulations which require the cash balance to be maintained permanently by the City, including the City's Permanent Funds.

Expendable restricted net position results when constraints placed on the use of cash balances are either externally imposed or imposed by law through constitutional provisions or enabling legislation. Net position restricted through enabling legislation consist of \$182,162 for sewer construction.

Unrestricted net position consist of cash balances not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management, which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> — Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts from general and emergency levies and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

Special Revenue:

The Road Use Tax Fund is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

The Local Option Sales and Services Tax Fund is used to account for receipts from the local option sales and services tax. The receipts are used to finance projects approved by the City Council.

The Employee Benefits Fund is used to account for property tax and other receipts to be used for the payment of the City's governmental fund employee benefits.

The Debt Service Fund is utilized to account for property tax and other receipts to be used for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is utilized to account for all resources used in the acquisition and construction of capital facilities with the exception of those financed through Enterprise Funds.

The City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

The Sanitation Fund accounts for the operation and maintenance of the City's sanitary disposal system.

The City also reports the following additional proprietary fund:

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2014

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the City and provided to other departments or agencies on a cost reimbursement basis.

C. Measurement Focus and Basis of Accounting

The City of Sigourney, lowa maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Governmental Cash Basis Fund Balances:

In the governmental fund financial statements, cash basis fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors, or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

<u>Unassigned</u> – All amounts not included in the preceding classifications.

E. <u>Budgets and Budgetary Accounting</u>

The budgetary comparison and related disclosures are reported as Other Information.

NOTE 2: CASH AND POOLED INVESTMENTS

The City's deposits in banks at June 30, 2014 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City has no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3, as amended by Statement No. 40.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2014

NOTE 3: NOTES PAYABLE

Annual debt service requirements to maturity for general obligation and revenue capital loan notes are as follows:

Year Ending	General <u>Capital I</u>		Revenue <u>Loan</u>	e Capit Notes	al	T	otal	
<u>June 30,</u>	<u>Principal</u>	Interest	Principal		<u>Interest</u>	Principal		Interest
2015	\$ 220,000	\$ 117,671	\$ 106,000	\$	35,820	\$ 326,000	\$	153,491
2016	230,000	110,370	110,000		32,640	340,000	•	143.010
2017	210,000	102,816	114,000		29,340	324,000		132.156
2018	210,000	96,103	117,000		25,920	327,000		122,023
2019	215,000	88,900	121,000		22,410	336,000		111,310
2020-2024	945,000	325,580	438,000		60.210	1.383.000		385,790
2025-2029	780,000	163,244	188,000		14.310	968,000		177,554
2030-2033	265,000	26,038	_		-	265,000		26,038
Total	\$ 3,075,000	\$ 1,030,722	\$ 1,194,000	\$	220,650	\$ 4,269,000	\$	1,251,372

Revenue Notes

The City has pledged future water customer receipts, net of specified operating disbursements, to repay \$1,177,000 of water revenue notes issued in October 2001, May 2002 and December 2007. Proceeds from the notes provided financing for the construction of water main extensions. The notes are payable solely from water customer net receipts and are payable through 2028. Annual principal and interest payments on the notes required 51% of net receipts. The total principal and interest remaining to be paid on the notes is \$905,190. For the current year, principal and interest paid and total customer net receipts were \$78,465 and \$154,344, respectively.

The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay \$959,000 of sewer revenue notes issued in December 2002. Proceeds from the notes provided financing for the construction of improvements to the sewer treatment plant. The notes are payable solely from sewer customer net receipts and are payable through 2022. Annual principal and interest payments on the notes required 58% of net receipts. The total principal and interest remaining to be paid on the notes is \$509,460. For the current year, principal and interest paid and total customer net receipts were \$58,920 and \$101,463, respectively.

The resolutions providing for the issuance of the revenue notes include the following provisions.

- a. The notes will only be redeemed from the future earnings of the enterprise activity and the notes holders hold a lien on the future earnings of the funds.
- b. Sufficient monthly transfers shall be made to a separate water revenue note sinking account within the Enterprise Funds for the purpose of making the note principal and interest payments when due.
- c. A total of \$41,940 shall be set aside in a water reserve account for the notes issued in May 2002. This account is restricted for the purpose of paying the principal and interest on the notes whenever the funds in the sinking account are insufficient. In addition, a total of \$75,000 shall be set aside in a water reserve account for the notes issued in December 2007.
- d. Water user rates shall be established at a level which produces and maintains net revenues at a level not less than 110% of the amount of principal and interest on the notes falling due in the same year for the notes issued in December 2007 and not less than 1.25 times the maximum amount that will be required in any fiscal year prior to the respective longest maturity of each issue of water revenue notes.
- e. Sewer user rates shall be established at a level which produces and maintains net revenues at a level not less than 110% of the amount of principal and interest on the notes falling due in the same year.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2014

NOTE 3: NOTES PAYABLE (continued)

Bank Loans

On April 16, 2009, the City entered into a loan agreement for a sanitation truck. The loan of \$70,000, with interest at 4.50% per annum, is payable over a five-year period.

On October 24, 2012, the City entered into a loan agreement for a pool liner. The loan of \$100,000, with interest at 4.70% per annum, is payable over a five-year period.

NOTE 4: PENSION AND RETIREMENT BENEFITS

The City contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Most regular plan members are required to contribute 5.95% of their annual covered salary and the City is required to contribute 8.93% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The City's contributions to IPERS for the years ended June 30, 2014, 2013 and 2012 were \$45,124, \$44,625, and \$44,014, respectively, equal to the required contributions for each year.

NOTE 5: COMPENSATED ABSENCES

City employees accumulate a limited amount of earned but unused vacation, compensatory time and sick leave hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's liability for earned vacation, compensatory time and sick leave payments payable to employees at June 30, 2014, primarily relating to the General Fund, is as follows:

Type of Benefit	<u>Amount</u>
Vacation Compensatory time Sick leave	\$ 32,084 11,908 <u>3,412</u>
Total	\$ <u>47,404</u>

This liability has been computed based on rates of pay in effect at June 30, 2014.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2014

NOTE 6: INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2014 is as follows:

Transfer to	Transfer from	<u>Am</u>	ount
Special Revenue: Employee Benefits	Water Utility Sewer Utility Sanitation	\$	10,032 7,507 <u>5,677</u>
Debt Service	Special Revenue: TIF Program		23,216 34,605
Restricted Gifts	Local Option Sales and Services Tax		1,080
Capital Projects	Local Option Sales and Services Tax		3,057
Total		\$	<u>61,958</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

NOTE 7: RELATED PARTY TRANSACTIONS

The City had business transactions between the City and City officials or employees totaling \$1,405 during the year ended June 30, 2014.

NOTE 8: RISK MANAGEMENT

The City is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 700 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine, and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300 percent of basis rate or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2014

NOTE 8: RISK MANAGEMENT (continued)

The City's property and casualty contributions to the risk pool are recorded as disbursements from its operating funds at the time of payment to the risk pool. The City's contributions to the Pool for the year ended June 30, 2014 were \$28,266.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$150,000 each occurrence, each location. Property risks exceeding \$150,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a casualty claim, property loss or series of claims exhausts the Pool's funds and any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred. As of June 30, 2014, settled claims have not exceeded the risk pool or reinsurance coverage since the pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casually claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The City also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$1,000,000 and \$40,000, respectively. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

NOTE 9: DEVELOPMENT AGREEMENTS

The City entered into a development agreement to assist in urban renewal projects, as follows:

The City agreed to make payments to C, B and D Development, Inc. under Chapter 403 of the Code of lowa. The total to be paid by the City under this agreement shall be equal to the lesser of the sum of the total applicable percentage of all tax increments collected with respect to the assessments imposed on the development property and minimum improvements as of January 1, 2006 and January 1 of each of the following fourteen years, the actual cost of the public improvements (including reasonable interest cost) for which bills and proof of payment have been submitted to the City and constructed by the Developer on or before December 31, 2015 or \$1,000,000. Each payment represents the incremental property tax received by the City with respect to the incremental value of the property. As of June 30, 2014, \$254,100 has been paid to the Developer.

NOTE10: OTHER POST EMPLOYMENT BENEFITS (OPEB)

<u>Plan description</u> – The City operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees and retirees and their spouses. There are 9 active and no retired members in the plan. Retired participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a fully insured plan with Wellmark and Delta Dental. Retirees under age 65 pay the same premium for medical/prescription drug benefits as active employees.

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2014

NOTE 10: OTHER POST EMPLOYMENT BENEFITS (OPEB) (continued)

<u>Funding policy</u> – The contribution requirements of plan members are established and may be amended by the City. The City currently finances the benefit plan on a pay-as-you-go basis. The most recent active member premiums for the City and plan members are \$576 for single coverage and \$1,472 for family coverage. The same monthly premiums apply to retirees. For the year ended June 30, 2014, the City contributed \$132,312 to the plan and plan members eligible for benefits contributed \$21,606 to the plan.

NOTE 11: RECLASSIFICATIONS

Certain amounts for the year ended June 30, 2013 have been reclassified to conform with the year ended June 30, 2014 presentation.

NOTE 12: SUBSEQUENT EVENTS

Subsequent events have been evaluated through December 22, 2014, the date the financial statements were available to be issued.



BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN BALANCES BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS OTHER INFORMATION YEAR ENDED JUNE 30, 2014

		Governmental Funds <u>Actual</u>	Proprietary Funds <u>Actual</u>	Less Funds not Required to be Budgeted
RECEIPTS:				
Property tax	\$	992,155	\$	\$ -
Tax increment financing	*	64,142	£	Ψ
Other City tax		228,537		9
License and permits		19,853		
Use of money and property		19,480	3,884	467
Intergovernmental		245,751	€	
Charges for service		78,990	1,252,308	278,685
Special assessments			=	5
Miscellaneous		154,058	70,084	2,367
Total receipts		1,802,966	1,326,276	281,519
<u>DISBURSEMENTS</u> :				
Public safety		388,254	-	÷:
Public works		206,563	109,187	109,187
Culture and recreation		233,455	2	2,478
Community and economic development		129,394	27	_,
General government		218,427		100
Debt service		381,978		-
Capital projects		321,558	-	(*)
Business type activities			1,005,443	16,000
Total disbursements		1,879,629	1,114,630	127,665
, and				
Excess (deficiency) of receipts				
over (under) disbursements		(76,663)	211,646	153,854
Other financing sources (uses), net		758,216	(23,216)	
Excess (deficiency) of receipts and other financing sources over (under) disbursements and				
other financing uses		681,553	188,430	153,854
BALANCES - Beginning of year	-	1,015,923	1,373,887	150,497
BALANCES - End of year	\$ _	1,697,476	\$ <u>1,562,317</u>	\$ 304,351

			udget moun			Final to
<u>Total</u>	-	<u>Original</u>	noun	<u>Final</u>	,	Total Variance
				THE		Vallation
\$ 992,155	\$	999,209	\$	999,209	\$	(7,054)
64,142		59,627		75,000		(10,858)
228,537		252,277		273,277		(44,740)
19,853		18,900		18,900		953
22,897		20,000		25,800		(2,903)
245,751		527,650		281,550		(35,799)
1,052,613		991,405		993,655		58,958
201 775		79,600		86,600		(86,600)
221,775		68,750		130,464		91,311
2,847,723		3,017,418		2,884,455		(36,732)
388,254		426,287		471,650		83,396
206,563		467,700		506,350		299,787
230,977		248,503		295,703		64,726
129,394		424,771		172,500		43,106
218,427		217,975		257,375		38,948
381,978		409,321		409,321		27,343
321,558		565,000		821,117		499,559
989,443		1,037,476		1,177,276		187,833
2,866,594		3,797,033		4,111,292		1,244,698
(18,871)		(779,615)		(1,226,837)		1,207,966
735,000		750,000		928,950		(193,950)
716,129		(29,615)		(297,887)		1,014,016
2,239,313		1,762,378	•	1,762,378		476,935
\$ 2,955,442	\$,	1,732,763	\$.	1,464,491	\$	1,490,951

NOTES TO OTHER INFORMATION - BUDGETARY REPORTING

JUNE 30, 2014

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of lowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except for the blended component unit and the Internal Service Fund. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Fund, the Permanent Funds and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$314,259. The budget amendments are reflected in the final budgeted amounts.



SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES NONMAJOR GOVERNMENTAL FUNDS AS OF AND FOR THE YEAR ENDED JUNE 30, 2014

		Special Revenue							
	Restricted <u>Gifts</u>	<u>Ta</u>	Urban Renewal ax Incremer	<u>nt</u>	CDBG Housing		TIF <u>Program</u>		CLG History Presentation
RECEIPTS:									
Property tax \$	=	\$	27	\$	-	\$	75	\$	28
Tax increment financing	22				*		64,142		±3
Use of money and property	75		4		-		6)		6
Intergovernmental	600		*		-		-		-
Charges for service	66		-		8,125		-		-
Miscellaneous	9,515		(E:				16-		
Total receipts	10,256		4		8,125		64,142		6
DISBURSEMENTS: Operating:									
Public safety	1,188		(4)		19,638		-		
Culture and recreation	×		-				120		_
Community and									
economic development	9,812				35		30,362		_
Total disbursements	11,000				19,673		30,362		
Evenes (definings) of requires over									
Excess (deficiency) of receipts over	(7.4.4)		,						
(under) disbursements	(744)	-	4	,	(11,548)		33,780		6
Other financing sources (uses):									
Operating transfers in	1,080								
Operating transfers out	1,000				-		(34,605)		-
Total other financing sources (uses)	1,080	87		-		-	(34,605)		- 1
(4000)	1,000	-		-		-	(34,003)		
Change in cash balances	336		4		(11,548)		(825)		6
CASH BALANCES - Beginning of year	27,649	-	3,091	-	23,006	-	9,946		2,232
CASH BALANCES - End of year \$	27,985	\$_	3,095	\$_	11,458	\$ _	9,121	\$	2,238
Cash Basis Fund Balances									
Nonspendable:									
Permanent Funds \$	-	\$	1.50	\$	383	\$	1060	\$	
Restricted for other purposes	27,985	_	3,095	_	11,458	_	9,121		2,238
Total Cash Basis Fund Balances \$	27,985	\$_	3,095	\$_	11,458	\$_	9,121	\$	2,238

 							_	Pe	rma	nent	_	
Emergency	<u>.</u>	Lewis Memorial <u>Fountain</u>		Year <u>2044</u>		Friends of the Sigourney Public Library		Lewis Memorial <u>Trust</u>		Library Memorial <u>Trust</u>		<u>Total</u>
\$ 13,135	\$	1/2	\$	-	\$	S -	\$		\$		\$	13,135
-		-				-		-		38		64,142
400		37		49		2				-		173
		35				/* ==		-		-		1,000 8,191
						2,367				-		11,882
13,535		37		49		2,369						98,523
												<u> </u>
13,535 -		2,908		-		2,478		-		-		34,361 5,386
-				(3)						_		40,209
13,535		2,908				2,478		-				79,956
		(2,871)		49		(109)				<u> </u>		18,567
100				_						-		1,080
				2				*		-		(34,605)
7.00		-		. 4		::: *:		¥				(33,525)
_		(2,871)		49		(109)						(14,958)
		26,220		10,300		7,876		4,675		1,000		115,995
\$ **************************************	\$	23,349	\$	10,349	\$	7,767	\$.	4,675	\$	1,000	\$	101,037
\$ *	\$	23,349	\$	10,349	\$	7,767	\$	4,675	\$	1,000	\$	5,675 95,362
\$	\$	23,349	\$	10,349	\$	7,767	\$	4,675	\$	1,000	\$	101,037
			•		•		. =	,,	-	.,,,,	*	,

SCHEDULE OF INDEBTEDNESS YEAR ENDED JUNE 30, 2014

<u>Obligation</u>	Date of <u>Issue</u>	Interest <u>Rates</u>
General obligation capital loan notes:		
Refunding Series 2008	May 7, 2008	4.50%
Series 2010	September 29, 2009	3.5% - 4.1%
Series 2010A	October 1, 2010	2.00%
Series 2010B	October 1, 2010	2.0% - 3.38%
Series 2011	February 1, 2011	2.0% - 4.5%
Series 2013	August 22, 2013	2.0% - 4.5%
Total		
Revenue capital loan notes:		
Water Series 2001	October 1, 2001	3.00%
Water Series 2002	May 3, 2002 *	3.00%
Sewer Series 2002	December 6, 2002 *	3.00%
Water Series 2007	December 20, 2007 *	3.00%
Total		
Other obligations:		
Bank loans:		
Sanitation Truck	April 16, 2009	4.50%
Pool Liner	October 24, 2012	4.70%
Total		

The agreement also requires the City to annually pay a .25% servicing fee on the outstanding principal balance.

SCHEDULE 2

Amount Originally Issued		Balance Beginning <u>of Year</u>		Issued During <u>Year</u>		Redeemed/ Cancelled During <u>Year</u>		Balance End <u>of Year</u>		Interest <u>Paid</u>		Interest Due and <u>Unpaid</u>
\$ 1,255,000 350,000 500,000 670,000 770,000 750,000	\$	935,000 315,000 70,000 520,000 745,000	\$	750,000	\$	75,000 35,000 70,000 50,000 30,000	\$	860,000 280,000 470,000 715,000 750,000	\$	42,075 11,975 1,400 15,296 27,225 21,158	\$	8 2 4 - -
	\$	2,585,000	\$	750,000	\$	260,000	\$	3,075,000	\$	119,129	\$	(*)
\$ 390,000 50,000 959,000 737,000	\$	184,000 24,000 496,000 594,000	\$	(#) (#) (#)	\$	21,000 3,000 49,000 31,000	\$	163,000 21,000 447,000 563,000	\$	3,220 420 8,680 17,820	\$	- (3) - (4)
	Ψ	1,200,000	Ψ		Ψ	104,000	φ	1,194,000	Ф	30,140	\$	
\$ 70,000 100,000	\$	14,018 80,601	\$	3 3	\$	14,013	\$	5 80,601	\$	631	\$	a .
	\$	94,619	\$		\$	14,013	\$	80,606	\$	631	\$_	

NOTE MATURITIES JUNE 30, 2014

			General Obligation Capital Loan Notes						
		Series 2008	Series	2010	Series	2010B			
Year	Issued M	ay 7, 2008	Issued Septen	nber 29, 2009	Issued Octo	ber 1, 2010			
Ending	Interest		Interest		Interest				
<u>June 30,</u>	Rates	<u>Amount</u>	Rates	<u>Amount</u>	Rates	<u>Amount</u>			
2015	4.50 %	\$ 75,000	3.5 %	\$ 35,000	3.00 %	\$ 50,000			
2016	4.50	80,000	3.3	35,000	3.00	50,000			
2017	4.50	55,000	3.5	40,000	2.38	50,000			
2018	4.50	55,000	4.1	40,000	2.88	50,000			
2019	4.50	55,000	4.1	40,000	2.88	50,000			
2020	4.50	55,000	4.1	45,000	3.20	55,000			
2021	4.50	65,000	4.1	45,000	3.38	55,000			
2022	4.50	40,000		585	3.38	55,000			
2023	4.50	40,000		383	3.38	55,000			
2024	4.50	40,000		(4)		-			
2025	4.50	50,000		-		-			
2026	4.50	50,000		30		_			
2027	4.50	50,000		-		\$			
2028	4.50	150,000		-		*			
2029		(4)		-		9			
2030		to the second		59		≥			
2031		-		5.4		4			
2032		_		58		9			
2033		5							
Total		\$ 860,000		280,000		\$ 470,000			

Revenue	Canital I	oon	Motos

	Water Se	eries 2001	Water S	eries 2002	Sewer Series 2002				
Year	Issued Octo	ber 1, 2001	Issued M	lay 3, 2002	Issued December 6, 2002				
Ending	Interest		Interest		Interest	·			
<u>June 30</u> ,	Rates	<u>Amount</u>	<u>Rates</u>	<u>Amount</u>	Rates	<u>Amount</u>			
2015	3.00 %	\$ 21,000	3.00 %	\$ 3,000	3.00 %	\$ 50,000			
2016	3.00	22,000	3.00	3,000	3.00	52,000			
2017	3.00	23,000	3.00	3,000	3.00	53,000			
2018	3.00	23,000	3.00	3,000	3.00	55,000			
2019	3.00	24,000	3.00	3,000	3.00	57,000			
2020	3.00	25,000	3.00	3,000	3.00	58,000			
2021	3.00	25,000	3.00	3,000	3.00	60,000			
2022				-	3.00	62,000			
2023		93		2		55			
2024		£		23		· ·			
2025		<u>\$4</u>		÷					
2026		23		£:		020			
2027		**		E3		525			
2028						241			
Total		\$ 163,000		\$ 21,000		\$ 447,000			

Series		Seri	- -		
Issued Febru	uary 1, 2011		Issued August 22, 2013		
Interest	A	Interest	_		
Rates	<u>Amount</u>	Rates	<u>Amount</u>	<u>Total</u>	
2.00 %	\$ 30,000	2.00 %	\$ 30,000	\$ 220,000	
2.00	35,000	2.00	30,000	230,000	
3.00	35,000	2.00	30,000	210,000	
3.00	35,000	2.00	30,000	210,000	
3.00	35,000	3.00	35,000	215,000	
3.50	40,000	3.00	35,000	230,000	
3.50	40,000	3.00	35,000	240,000	
3.50	45,000	3.50	35,000	175,000	
4.00	45,000	3.50	35,000	175,000	
4.00	45,000	3.50	40,000	125,000	
4.00	50,000	4.00	40,000	140,000	
4.25	50,000	4.00	40,000	140,000	
4.25	55,000	4.00	40,000	145,000	
4.25	55,000	4.375	45,000	250,000	
4.50	60,000	4.375	45,000	105,000	
4.50	60,000	4.375	50,000	110,000	
	*	4.50	50,000	50,000	
	₹	4.50	50,000	50,000	
		4.50	55,000	55,000	
	\$ 715,000		\$ 750,000	\$ 3,075,000	
Water Serie	es 2007				
Issued Decemb					
Interest					
Rates	<u>Amount</u>		<u>Total</u>		
3.00 %	\$ 32,000		\$ 106,000		
3.00	33,000		110,000		
3.00	35,000		114,000		
3.00	36,000		117,000		
3.00	37,000		121,000		
3.00 3.00	38,000		124,000		
3.00	39,000		127,000		
3.00	40,000		102,000		
3.00	42,000 43,000		42,000		
3.00	45,000		43,000 45,000		
3.00	46,000		46,000 46,000		
3.00	48,000		48,000		
3.00	49,000		49,000		
	\$ 563,000		\$ <u>1,194,000</u>		

SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS BY FUNCTION ALL GOVERNMENTAL FUNDS

FOR THE LAST TEN YEARS

	<u>2014</u>	2013		2012		2011
RECEIPTS:						
Property tax	\$ 952,750	\$ 937,369	\$	928,955	\$	818,502
Tax increment financing	64,142	67,115	·	69,622		63,365
Other City tax	267,942	265,176		233,929		247,351
Licenses and permits	19,853	19,745		20,030		40,371
Use of money and property	19,480	16,242		21,899		19,936
Intergovernmental	245,751	256,200		250,266		366,922
Charges for service	78,990	58,231		68,580		47,514
Special assessments	2.0	-		1.5		6,024
Miscellaneous	154,058	<u>59,956</u>		79,036		184,035
Total	\$ 1,802,966	\$ 1,680,034	\$	1,672,317	\$	1,794,020
DISBURSEMENTS:						
Operating:						
Public safety	\$ 388,254	\$ 346,968	\$	339,216	\$	351,163
Public works	206,563	290,637	•	310,151	•	247,193
Culture and recreation	233,455	206,843		286,534		226,056
Community and economic	,	,		•		,
development	129,394	65,154		75,746		149,782
General government	218,427	246,743		265,434		202,362
Debt service	381,978	440,820		436,472		1,711,621
Capital projects	321,558	156,200		443,551		338,685
Total	\$ 1,879,629	\$ 1,753,365	\$	2,157,104	\$	3,226,862

<u>2010</u>	2009	2008	2007	<u>2006</u>	<u>2005</u>
\$ 685,848 17,693 245,843 38,563	\$ 813,584 15,971 253,702 13,868	\$ 784,884 10,483 186,336 11,040	\$ 785,493 46,111 5,105	\$ 679,216 26,141 10,313	\$ 638,995 25,636 2,629
23,725 848,772 45,167 168 26,441	20,446 542,350 31,475 2,920 75,015	21,261 256,839 31,102 3,901 103,931	23,248 217,157 32,736 6,634 81,432	17,836 209,547 47,183 9,289 193,803	14,372 304,306 39,524 8,698 496,157
\$ 1,932,220	\$ 1,769,331	\$ 1,409,777	\$ 1,197,916	\$ 1,193,328	\$ 1,530,317
\$ 310,067 253,342 262,065	\$ 280,382 190,944 199,791	\$ 245,805 216,013 183,933	\$ 254,442 200,569 208,531	\$ 217,030 180,334 308,714	\$ 223,059 223,551 567,785
184,089 336,149 396,923 886,367	398,302 221,767 411,910 349,142	107,300 215,215 368,160 41,040	43,576 165,318 292,897 99,620	17,865 209,372 302,292 638,454	109,899 175,003 881,616 5,000
\$ _2,629,002	\$ 2,052,238	\$ 1,377,466	\$ 1,264,953	\$ 1,874,061	\$ 2,185,913

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Mayor and City Council City of Sigourney, Iowa

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of the City of Sigourney, Iowa, as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the City of Sigourney, Iowa's basic financial statements and have issued our report thereon dated December 22, 2014. Our report expressed unmodified opinions on the financial statements which were prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Sigourney, lowa's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Sigourney, lowa's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Sigourney, lowa's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying Schedule of Findings as item II-A-14 to be a material weakness.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Sigourney, lowa's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of non-compliance or other matters which are described in Part III of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2014 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of Sigourney, Iowa's Response to Findings

The City of Sigourney, lowa's response to the findings identified in our audit is described in the accompanying schedule of findings. The City of Sigourney, lowa's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Sigourney, lowa during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

ANDERSON, LARKIN & CO. P.C.

Ottumwa, Iowa December 22, 2014

SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2014

Part I: Summary of the Independent Auditor's Results

- a. Unmodified opinions were issued on the financial statements which were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.
- b. A significant deficiency and a material weakness in internal control over financial reporting was disclosed by the audit of the financial statements.
- c. The audit did not disclose any noncompliance which is material to the financial statements.

Part II: Findings Related to the Financial Statements

Internal Control Deficiencies:

- II-A-14 <u>Segregation of Duties</u> One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. When duties are properly segregated, the activities of one employee act as a check of those of another. Once person has control over each of the following areas for the City:
 - 1. Receipts Opening mail, collecting, depositing, journalizing and posting.
 - 2. Utility Receipts Opening mail, billing, collecting, depositing, posting and reconciling.
 - 3. Disbursements Preparing checks, signing checks and access to accounting records.

Recommendation – We realize segregation of duties is difficult with a limited number of office employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances.

Response -

- 1. The City Clerk's staff is trying different approaches as to who does the posting, depositing and reconciling.
- 2. The Deputy City Clerk prepares checks, but the Mayor and/or City Clerk sign the checks.

Conclusion - Response accepted.

Part III: Other Findings Related to Required Statutory Reporting

- III-A-14 Certified Budget Disbursements during the year ended June 30, 2014 did not exceed the amounts budgeted.
- III-B-14 Questionable Disbursements No disbursements were noted that we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- III-C-14 <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted.

SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2014

Part III: Other Findings Related to Required Statutory Reporting (continued)

III-D-14 <u>Business Transactions</u> – Business transactions between the City and City officials or employees are detailed as follows:

Name, Title and Business Connection	Transaction Description	Amount		
Brent Jennings, Police Reserve Officer Owner of the PTL shop	Services	\$	815	
Richard Casper Husband of City Hall Employee	Materials	\$	590	

In accordance with Chapter 362.5(3)(j) of the Code of Iowa, the above transactions do not appear to represent conflicts of interest since the total transactions were less than \$2,500 during the fiscal year.

- III-E-14 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- III-F-14 <u>Council Minutes</u> No transactions were found that we believe should have been approved in the Council minutes but were not.

Although minutes of City Council proceedings were published, the minutes from July 22, 2013 and October 2, 2013 were not published within fifteen days as required by Chapter 372.13(6) of the Code of Iowa.

<u>Recommendation</u> – The City should comply with Chapter 21 of the Code of Iowa and should publish minutes as required.

Response - We will comply with the Code and publish minutes as required.

<u>Conclusion</u> – Response accepted.

- III-G-14 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the City's investment policy were noted.
- III-H-14 <u>Revenue Bonds & Notes</u> No instances of non-compliance with the revenue bond and note resolutions were noted.
- III-I-14 Annual Urban Renewal Report No instances of non-compliance with the annual urban renewal report were noted.